

**Fifth Country Report on
Implementation of the Framework
Agreement on the Sava River Basin**

Country: Republic of Serbia

Date: 2016

Executive Summary

Template (1)

(a) Overall status and trends in implementation of the FASRB on national level
Please provide your perspective and view below.
<p>The Government of the Republic of Serbia this year will end activities for development of strategic and legislative framework in order to improve water management policy and to support further harmonization with the requirements of the relevant EU acquis. Implementation of FASRB influenced improvement in the field of water management and navigation.</p> <p>Implementation of FASRB supported activities of Republic of Serbia in the process of EU accession. Also, those activities supported Republic of Serbia in the Drina river basin processes, especially on preparation of projects related water management.</p> <p>From the establishment of Sava Commission representatives of Ministries and other institutions and organizations responsible for the issues covered by FASRB participate in activities of Commission and Expert Groups. These activities become integral part of activities of those subjects.</p>
(b) Key actions taken in support of the FASRB’s objectives in its two basic fields – water management and navigation
Please provide your perspective and view below.
Ministries established Coordination group for the support of implementation of FASRB that support work of Member and Deputy Member of Sava Commission and members of Expert Groups.
(c) Areas where national implementation has been most effective and/or most lacking
Please provide your perspective and view below.
(d) Major obstacles encountered in implementation
Please provide your perspective and view below.
Human and financial capacity are not adequate for activities. Legislation is not yet fully harmonized with Eu acquis.
(e) Future priorities and Policy Recommendations
Please provide your perspective and view below.
It is necessary to continue with transposition of EU legislation. Also, at the Sava River Basin it is necessary to establish same level of liability for water management issues (water use, water protection and protection from water), as for navigation issues.
(f) Any other issues of importance not included in a) – e)
Please provide your perspective and view below.

Information concerning the reporting Party and preparation of the Country Report

Template (2)

Contracting Party	SERBIA
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SUBMISSION	
Signature of officer responsible for submitting the Country Report	

Date of submission

Please provide information on the preparation of this Report, including the information on stakeholders involved and material used as a basis for the Report.

Country report was prepared by ministries and institutions responsible for issues covered by FASRB:

- *Ministry of Agriculture and Environmental Protection, Directorate for Water*
- *Ministry of Agriculture and Environmental Protection, Sector for Environmental Protection, Section for Water Protection*
- *Ministry of Construction, Transport and Infrastructure – Department for Waterborne Transport and Safety of Navigation*
- *Directorate for Inland Waterways*
- *Republic Hydrometeorological Service of Serbia*
- *Republic Geodetic Authority*

Materials used as a basis for the report are: current laws, by laws and strategies, official annual plans and reports.

Chapter I. Status of Water Management issues

Template (3)

Goal 1	Coordination and Cooperation in the Establishment of Sustainable Water Management	
Target 1.1	Development of the Sava River Basin Management Plan (Article 12 of the FASRB); implementation of programme of measures (PoM) according to the approved 1 st Sava RBM Plan	
I) Has the target above been incorporated into relevant plans, programmes and strategies?		
a) No		x
b) Yes, into national strategy and action plan		
c) Yes, into sectoral strategies, plans and programmes		
Please provide details below.		
<p>The Government of the Republic of Serbia this year will end activities for development of strategic and legislative framework in order to improve water management policy and to support further harmonization with the requirements of the relevant EU acquis.</p> <p>Law on Water that partially transpose the Water Framework Directive in national legislation is adopted in May 2010. Draft Amendments to the Law on Water was prepared and public consultations and cross-sectoral harmonization on the have been completed. Due to the fact that Government is working on technical capacity, after establishment of the new Government, procedure will be repeated and we expect that Government will forward the Draft Law to the National Assembly in the third quarter of 2016. The Amendments to the Law give legal basis for further transposition of certain provisions of GW Directive and EQS Directive regarding introduction of other matrices into surface water monitoring, providing prescription of long-term trend analyses and establishment of watch list, as well as provisions regarding the content of water management plan and program of measures. Draft Amendments to the Water Law also introduces new provisions related to UWWTD: definitions of agglomeration and sludge, designation of sensitive areas and obligation related to sludge management. Amendments to the Water Law will also provide legal basis for full transposition of DWD and BD. As a contribution to the measures of emission control in the river basin, amendments to the Regulation on ELVs were adopted in December 2015 prescribing ELVs for some additional polluting processes, and rulebook that will further regulate the methodology for sampling and analyses of waste waters and facilitates collection of emissions data, thus supplementing Regulation on ELVs is awaiting to be published.</p> <p>Development of the "Water Management Strategy for the territory of the Republic of Serbia" which will establish a long-term direction of water management has been completed. Strategic Environmental Impact Assessment has been completed and public consultation was held. Also, the development of Water Management Plan for the Danube River Basin and Strategic Environmental Impact Assessment have been completed and public consultation was held. The adoption of both documents is planned for the end of 2016. Water Pollution Protection Plan as the most important planning document for the implementation of Urban Waste Water Treatment Directive and water protection has been completed. The Strategic Environmental Impact Assessment shall be completed during 2016, and its adoption is planned for the beginning of 2017.</p>		
II) Have national measures been established corresponding to the target above?		
a) No		x
b) Yes, the same as the target above		
c) Yes, one or more specific national measures have been established		
Please provide details below.		
<p>By adoption of the Water Management Plan for the Danube River Basin national measures will be established.</p> <p>Government adopted National Programme of Environmental Protection ("Official gazette RS" no.12/10)</p>		

for the period of 10 years. Action Plan, which is the short term instrument for the implementation of the National Programme, is under preparation.

III) Please provide information on current status and trends in relation to the target above.

River basin Management Plans with Programme of measures and Water Management Strategy are in the final stage of preparation and documents will be adopted in 2016

IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.

	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement		x			
b) Lack of financial resources		x			
c) Lack of human resources	x				
d) Lack of technical resources		x			
e) Lack of economic incentive measures	x				
f) Lack of synergies at national and international levels			x		
g) Lack of cooperation among Parties			x		
h) Lack of appropriate policies and laws			x		
i) Lack of capacities of local communities		x			
j) Weak law enforcement capacity		x			
k) Lack of adequate scientific research capacities to support all the objectives		x			
l) Others (please specify)					

V) Please provide any other relevant information.

Template (4)

Goal 1	Coordination and Cooperation in the Establishment of Sustainable Water Management				
Target 1.2	Establishment of a coordinated or joint system of measures, activities, warnings and alarms in the Sava River Basin for extraordinary impacts on the water regime, caused by pollution (Article 13, Paragraph 1 of the FASRB)				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
a) No					x
b) Yes, into national strategy and action plan					
c) Yes, into sectoral strategies, plans and programmes					
Please provide details below.					
Law on Water ("Official gazette RS"no.30/10, 93/12) that partially transpose WFD in national legislation is adopted. Law on Emergency Situations (Official Gazette RS No. 111/09) contains provisions which regulate preparedness and response in emergency situations at national, regional and local level.					
Water Management Strategy is under adoption process, and therefore it was not possible to incorporate it in national strategy and plans.					
II) Have national measures been established corresponding to the target above?					
a) No					x
b) Yes, the same as the target above					
c) Yes, one or more specific national measures have been established					
Please provide details below.					
National measures will be adopted in the RBMP and Water Pollution Protection Plan.					
III) Please provide information on current status and trends in relation to the target above.					
Development of Water Management Plan for the Danube River Basin and Strategic Environmental Impact Assessment have been completed and public consultation was held. The adoption of both documents is planned for the end of 2016. Water Pollution Protection Plan as the most important planning document for the implementation of Urban Waste Water Treatment Directive and water protection has been completed. The Strategic Environmental Impact Assessment shall be completed during 2016, and its adoption is planned for the beginning of 2017.					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement				x	
b) Lack of financial resources			x		
c) Lack of human resources		x			
d) Lack of technical resources		x			
e) Lack of economic incentive measures			x		

f) Lack of synergies at national and international levels				x	
g) Lack of cooperation among Parties				x	
h) Lack of appropriate policies and laws			x		
i) Lack of capacities of local communities			x		
j) Weak law enforcement capacity			x		
k) Lack of adequate scientific research capacities to support all the objectives		x			
l) Others (please specify)					

V) Please provide any other relevant information.

Law on Environmental Protection (OG of RS, No. 135/04, No. 36/09) regulates the issues of industrial accident protection. Its provisions prescribe obligations of the operator of the installations where activities are performed that include or might include one or more dangerous substances in prescribed quantities, to create Major Accident Prevention Policy or Safety Report and Emergency Plan, depending on the quantities of dangerous substances used for performance of the activities.

Law on Emergency Situations (Official Gazette RS No. 111/09) contains provisions which regulate preparedness and response in emergency situations at national, regional and local level. Based on the provisions of this Law, in the area of protection and rescue Ministry of Interior - Emergency Management Department, organizes system of observation, notification, early warning and alerting on the territory of Republic of Serbia. In accordance with the Law on Emergency Situations and the Law on Ratifying the Convention on the Transboundary Effects of Industrial Accidents (Official Gazette RS, No. 42/09), MoI – Emergency Management department is designated as point of contact for the purpose of industrial accident notification and mutual assistance within the Industrial Accident Notification System under the Convention, regarding industrial accidents with potential transboundary effects and accidental water pollution.

Template (5)

Goal 1	Coordination and Cooperation in the Establishment of Sustainable Water Management				
Target 1.3	Establishment of a coordinated or joint system of measures, activities, warnings and alarms in the Sava River Basin for extraordinary impacts on the water regime, such as flood (natural or artificially induced), ice, drought and water shortage (Article 13, Paragraph 1 of the FASRB); establishment of the Flood Forecasting, Warning and Alarm System (Articles 4e and 9 of the Protocol on Flood Protection to the FASRB)				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
b) No					x
c) Yes, into national strategy and action plan					
d) Yes, into sectoral strategies, plans and programmes					
Please provide details below.					
Law on Water ("Official gazette RS"no.30/10, 93/12) that partially transpose Flood directive in national legislation is adopted.					
II) Have national measures been established corresponding to the target above?					
a) No					
b) Yes, the same as the target above					
c) Yes, one or more specific national measures have been established					x
Please provide details below.					
<p>Measures and procedures for flood protection in Republic of Serbia are defined in General Flood Defence Plan and Flood Defence Action Plan. These plans are prepared only for watercourses with the existing flood protection structures. For other areas endangered by floods, but not included in the mentioned plans, local community appoints flood protection measures and proceedings. Also companies whose properties are endangered prepare special flood protection plans.</p> <p>General Flood Defence Plan is proclaimed by Government of Republic of Serbia for 5-years period. The overall strategy of management, as well as the obligations and responsibilities of the main participants are determined in the General plan. Preparations, monitoring and warning, tasks of personal in charge, as well as basic scheme of organization are also specified.</p> <p>Ministry of Agriculture and Environmental Protection retrieve Flood Defence Action Plan for one-year period. Flood Defence Action Plan affirms organization of flood control, managers, and criteria for proclamation of regular and emergency flood defence.</p>					
III) Please provide information on current status and trends in relation to the target above.					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement			x		
b) Lack of financial resources		x			
c) Lack of human resources		x			

d) Lack of technical resources			x		
e) Lack of economic incentive measures			x		
f) Lack of synergies at national and international levels			x		
g) Lack of cooperation among Parties		x			
h) Lack of appropriate policies and laws			x		
i) Lack of capacities of local communities			x		
j) Weak law enforcement capacity			x		
k) Lack of adequate scientific research capacities to support all the objectives		x			
l) Others (please specify)					

V) Please provide any other relevant information.

Law on Emergency Situations (Official Gazette RS No. 111/09) contains provisions which regulate preparedness and response in emergency situations at national, regional and local level. Based on the provisions of this Law, in the area of protection and rescue Ministry of Interior - Emergency Management Department, organizes system of observation, notification, early warning and alerting on the territory of Republic of Serbia.

Template (6)

Goal 1	Coordination and Cooperation in the Establishment of Sustainable Water Management				
Target 1.4	Establishment of an integrated information system for the Sava River Basin, including exchange of information significant for sustainable flood protection (Articles 4f and 10 of the Protocol on Flood Protection to the FASRB)				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
a) No					
b) Yes, into national strategy and action plan					
c) Yes, into sectoral strategies, plans and programmes	x				
Please provide details below.					
<p>Ministry of Agriculture and Environmental Protection is responsible institution for coordination of those activities, but other Ministries within their responsibilities are fulfilling their obligations.</p> <p>Republic Hydrometeorological Service of Serbia (RHMSS) are using WISKI – water information system from Kisters. Also, regarding the exchange of information, RHMSS is actively involved in the SavaHIS project by providing hydrological and meteorological data. Both activities, WISKI system modernization and further development of exchange system are included in the RHMSS' annual operational plan.</p>					
II) Have national measures been established corresponding to the target above?					
a) No					
b) Yes, the same as the target above					
c) Yes, one or more specific national measures have been established	x				
Please provide details below.					
There are no adopted national measures, but Ministries within their responsibilities are fulfilling their obligations, especially through Water Management Information System.					
III) Please provide information on current status and trends in relation to the target above.					
<p>Project Preparation of Water Management Information System has been finished in January 2009. WMIS is now in implementation phase. Public Water Management Companies are fulfilling databases.</p> <p>WISKI system are fully operational from 2011 – all hydrological data and information that are generated in the activities performed by RHMSS are stored in WISKI system. There are plans to use WISKI's advance options such as establishing Web interface for hydrological data selection for public users - Open Data concept.</p>					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement			x		
b) Lack of financial resources	x				
c) Lack of human resources	x				
d) Lack of technical resources	x				

e) Lack of economic incentive measures			X		
f) Lack of synergies at national and international levels		X			
g) Lack of cooperation among Parties		X			
h) Lack of appropriate policies and laws		X			
i) Lack of capacities of local communities	X				
j) Weak law enforcement capacity		X			
k) Lack of adequate scientific research capacities to support all the objectives		X			
l) Others (please specify)					

V) Please provide any other relevant information.

Project of Water Management Information System (EuropeAid/121208/D/SV/YU Project N° 05SER01/05/004) has been finished at 9th January 2009. We are now in the process of it`s implementation. It will help us for establishment of Information System for Sava River Basin. We are facing problems of human capacities, technical resources and not adequate financial resources.

Rulebook on the Content and Management of the Water Information System, the Data Collection Methodology, Structure, Categories and Levels, and the Content of Information Made Available to the Public was published in "Official gazette RS" no. 54/2011

WISKI is hydrological information system for collecting, processing, storing, analyzing and dissemination of historical and real-time hydrological data, information, hydrological forecasts and warnings. It's reliable, scalable and adaptive system with multi-tier (multi-layered) architecture which provides an environment for the management of time series for all types of parameters in hydrology and meteorology. WISKI fulfills our goal - integration of data collection, data processing and data management.

RHMSS role in SavaHIS project was active from the beginning of the project: from specifying table of contents to initial analyses, meetings and interviews with consultant through providing real-time hydrological data for 14 station, real-time meteorological data for 6 stations and by providing historical data for 23 hydrological stations and 6 meteorological station.

It is necessary to adopt an agreement on mutual rights and obligations regarding the use of data between Water Management Information System (VIS) and RHMSS' WISKI system.

Template (7)

Goal 1	Coordination and Cooperation in the Establishment of Sustainable Water Management				
Target 1.5	Development of the Sava Flood Risk Management Plan (Articles 4d and 8 of the Protocol on Flood Protection to the FASRB) with all the preliminary steps required by Articles 6 and 7 of the Protocol on Flood Protection to the FASRB				
I) Has the target above been incorporated into relevant plans, programs and strategies?					
a) No					x
b) Yes, into national strategy and action plan					
c) Yes, into sectoral strategies, plans and programs					
Please provide details below.					
<p>Ministry of Agriculture and Environmental Protection – Water Directorate already prepared Flood hazard and risk maps for 27 areas of 99 APSFRs within IPA projects DANUBE FLOODRISK and SoFPAS 1, using different methodologies. Official methodology for preparation of flood hazard and flood risk maps is planned to be finished to the end of 2016. IPA II Action Document 2014 “Flood recovery and prevention” foresees development of flood risk and hazards maps for flood prone areas (for the remaining APSFRs) as well as upgrade of the water information system. Revision of the maps prepared during the first phase of the development as the new hazard maps and flood risk maps for the remaining areas of significant flood risk will be completed by the end of 2019.</p> <p>The realization of production of the maps is depending of the beginning of IPA 2014-2020 project. If the funds are not sufficient, it will be need to search for new sources of funding. After this FRMP will be prepared.</p>					
II) Have national measures been established corresponding to the target above?					
a) No					x
b) Yes, the same as the target above					
c) Yes, one or more specific national measures have been established					
Please provide details below.					
No, FRMP with measures will be prepared and adopted in 2021.					
<p>In the next period, up to adoption of FRMP, measures and procedures for flood protection in Republic of Serbia are defined in General Flood Defence Plan and Flood Defence Action Plan. These plans are prepared only for watercourses with the existing flood protection structures. For other areas endangered by floods, but not included in the mentioned plans, local community appoints flood protection measures and proceedings. Also companies whose properties are endangered prepare special flood protection plans.</p> <p>General Flood Defence Plan is proclaimed by Government of Republic of Serbia for 5-years period. The overall strategy of management, as well as the obligations and responsibilities of the main participants are determined in the General plan. Preparations, monitoring and warning, tasks of personal in charge, as well as basic scheme of organization are also specified.</p> <p>Ministry of Agriculture and Environmental Protection retrieve Flood Defence Action Plan for one-year period. Flood Defence Action Plan affirms organization of flood control, managers, and criteria for proclamation of regular and emergency flood defence.</p>					
III) Please provide information on current status and trends in relation to the target above.					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement			x		
b) Lack of financial resources		x			
c) Lack of human resources		x			

d) Lack of technical resources			x		
e) Lack of economic incentive measures			x		
f) Lack of synergies at national and international levels			x		
g) Lack of cooperation among Parties		x			
h) Lack of appropriate policies and laws			x		
i) Lack of capacities of local communities			x		
j) Weak law enforcement capacity			x		
k) Lack of adequate scientific research capacities to support all the objectives		x			
l) Others (please specify)					

VI) Please provide any other relevant information.

Chapter II. Status of Navigation issues

Template (8)

Goal 2	Coordination and Cooperation in the Establishment of International Regime of Navigation	
Target 2.1	Unification of the basic rules regarding navigation, technical requirements and crew members (Article 10, Paragraphs 1 and 3 of the FASRB; Articles 2, 3 and 8 of the Protocol on the Navigation Regime to the FASRB)	
I) Has the target above been incorporated into relevant plans, programmes and strategies ?		
a) No		
b) Yes, into national strategy and action plan		x
c) Yes, into sectoral strategies, plans and programmes		
Please provide details below.		
<ol style="list-style-type: none"> 1. Strategy of Railway, Road, Inland Waterway, Air and Intermodal Transport Development in the Republic of Serbia, 2008 - 2015, 2. Master Plan and Feasibility Study for Inland Waterways in Serbia, 2006., General Transport Master Plan in Serbia, 2010 3. WATERBORNE TRANSPORT DEVELOPMENT STRATEGY OF THE REPUBLIC OF SERBIA FROM 2015 TO 2025 and 4. THE ACTION PLAN FOR THE IMPLEMENTATION OF THE STRATEGY FOR DEVELOPMENT OF WATERBORNE TRANSPORT OF THE REPUBLIC OF SERBIA FOR THE PERIOD 2015 TO 2020 		
II) Have national measures been established corresponding to the target above?		
a) No		
b) Yes, the same as the target above		
c) Yes, one or more specific national measures have been established		x
Please provide details below.		
<p>I) The Law on Amendments to the Law on navigation and ports on inland waters (2015)</p> <p>II) The Merchant Shipping Law (2015)</p> <p>III) The Regulation on the conditions for navigation and rules of navigation on inland waterways (2014)</p> <p>IV) The Regulation of the River Information Services (RIS) kind and the beginning of their mandatory application (2013)</p> <p>1.</p>		
III) Please provide information on current status and trends in relation to the target above.		
<p>1. (Please include information on implementation of the Sava Commission Decisions Nr. 30/07, 32/07 and 33/07):</p> <p><u>Rulebooks on navigation in line with CEVNI and navigation rules on river Sava and technical requirements</u></p> <p>(1) Rulebook on the technical rules for statutory certification of vessels of inland navigation (2015);</p> <p>(2) Rulebook on program and training method of professional examination for obtaining the qualification of the crew member of mercantile marine ships (2013,2015);</p> <p>(2) Rulebook on qualifications, conditions for obtaining the qualifications and certificate of competency of the crew members of mercantile marine ships (2012,2015);</p>		
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.		

	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement			x		
b) Lack of financial resources	x				
c) Lack of human resources				x	
d) Lack of technical resources				x	
e) Lack of economic incentive measures		x			
f) Lack of synergies at national and international levels				x	
g) Lack of cooperation among Parties				x	
h) Lack of appropriate policies and laws			x		
i) Lack of capacities of local communities				x	
j) Weak law enforcement capacity			x		
k) Lack of adequate scientific research capacities to support all the objectives			x		
l) Others (please specify)					x

V) Please provide any other relevant information.

On the basis of the Law on Navigation and Ports on Inland Waters, the Ministry of Construction, Transport and Infrastructure of the Republic of Serbia is in the procedure of preparation the Development Strategy on Waterborne Transport of the Republic of Serbia 2015 - 2025. It provides a clear strategy for the development of Serbian's water transport sector for the next 10 years. To be of value it needs to provide quality of applicable solutions for Serbian's transport problems and challenges.

The Development Strategy on Waterborne Transport of the Republic of Serbia, 2015 - 2025 identifies that the Serbian infrastructure policy complies with the policy of the European Union and it will meet the Serbia's national transport needs in a best way over the next 5-10 years, especially if we speak about waterway transport. It provides analytical basis for the choice of good policies and projects.

On the whole European network of waterways, there is a lack of qualified and professional personnel on inland waterways ships. This problem has been recognized in the institutions and river companies in the whole Europe. Based on joint projects, especially cooperation in the framework of the river commissions such as the Central Commission for the Navigation of the Rhine, the Danube Commission and the International Sava River Commission. Republic of Serbia has a considerable capacity for training, retraining and lifelong learning in a variety of industries, including the water traffic. The aim is to recognize the Republic of Serbia by the EU side, as prosperity country in waterborne education field.

The Action Plan for the Implementation of the Strategy for Development of Waterborne Transport of the Republic of Serbia for the period 2015 to 2020 will treat each strategic measure and determines the appropriate actions for implementation, their holders and participants in the implementation, as well as the manner of implementation and funding sources.

Strengthening the administrative capacity and cooperation of all relevant institutions and organizations in the field of construction, transport, infrastructure, water management and

environmental protection is imperative for good project planning of river infrastructure and the development of water transport in the Republic of Serbia.

Based on the adopted methodology it can be concluded that an increase in the volume of traffic on the inland waterways of the Republic of Serbia (domestic transport, import and export) could be 12.5% until 2020 and 36.9% until 2025 compared to the traffic volume in 2012.

Research during the development of the Strategy bring to the conclusion that the real achievement of the basic objective of the increasing the volume of transport on inland waterways of the Republic of Serbia in 2025 to 36.9% compared to the year 2012.

Taking in consideration the main objectives of the Strategy and the characteristics of the region, most important issue of the area is water management, including flood risk prevention and the biodiversity conservation of the Danube river basin. The air and climate issue and the climate change is also a key issue. Water dependent sectors such as agriculture, forestry, navigation and water related energy production are likely to have troubles under the foreseen future conditions. Those areas need improvement in order to create environmentally-friendly transport systems.

The promotion of green infrastructures, sustainable water and natural heritage management, flood risk prevention will improve soil quality and help to maintain the soil's functions. Negative impacts of future transport and energy system implementations can be minimized if environmental awareness is emphasized and required during the implementation phase.

Template (9)

Goal 2	Coordination and Cooperation in the Establishment of International Regime of Navigation				
Target 2.2	Establishment, maintenance and improvement of the uniform waterway marking system (Article 10, Paragraph 4 of the FASRB; Article 9 of the Protocol on the Navigation Regime to the FASRB)				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
a) No					
b) Yes, into national strategy and action plan					x
c) Yes, into sectoral strategies, plans and programmes					x
Please provide details below.					
Maintaining of the currently established marking of the Sava river fairway has been added into plans and programmes of the Directorate for Inland Waterways.					
II) Have national measures been established corresponding to the target above?					
a) No					
b) Yes, the same as the target					x
c) Yes, one or more specific national measures have been established					
Please provide details below.					
Established fairway marking system from rkm 0 to rkm 140 has been regularly maintained and updated and the rest-periodically.					
III) Please provide information on current status and trends in relation to the target above.					
Fairway marking system, has been fully established and regularly maintained from rkm 0 – rkm 83. From rkm 83 – rkm 210.8, for the time being, only coastal signs are in function for navigation during the day. Fairway marking is conducted in line with Sava Commission Decisions.					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement		x			
b) Lack of financial resources	x				
c) Lack of human resources		x			
d) Lack of technical resources		x			
e) Lack of economic incentive measures					x
f) Lack of synergies at national and international levels				x	
g) Lack of cooperation among Parties			x		
h) Lack of appropriate policies and laws				x	

i) Lack of capacities of local communities					x
j) Weak law enforcement capacity					x
k) Lack of adequate scientific research capacities to support all the objectives					x
l) Others (please specify)					

V) Please provide any other relevant information.

Template (10)

Goal 2	Coordination and Cooperation in the Establishment of International Regime of Navigation				
Target 2.3	Undertaking measures to maintain the waterways within territories of the Parties in navigable condition, and undertaking measures to improve the conditions of navigation and not to prevent or obstruct navigation – Rehabilitation and development of the Sava River Waterway (Article 10, Paragraph 4 of the FASRB)				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
a) No					
b) Yes, into national strategy and action plan	x				
c) Yes, into sectoral strategies, plans and programmes					
Please provide details below.					
Development Strategy on Waterborne Transport of the Republic of Serbia, 2015 - 2025 took into considerable account the importance of the rehabilitation of the navigation on the Sava river.					
II) Have national measures been established corresponding to the target above?					
a) No					
b) Yes, the same as the target	x				
c) Yes, one or more specific national measures have been established					
Please provide details below.					
All commercial exploitation of sand and gravel is pointed in direction to improve the conditions of navigation, where ever that is possible.					
III) Please provide information on current status and trends in relation to the target above.					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement		x			
b) Lack of financial resources	x				
c) Lack of human resources	x				
d) Lack of technical resources	x				
e) Lack of economic incentive measures		x			
f) Lack of synergies at national and international levels		x			
g) Lack of cooperation among Parties			x		
h) Lack of appropriate policies and laws				x	

i) Lack of capacities of local communities					x
j) Weak law enforcement capacity			x		
k) Lack of adequate scientific research capacities to support all the objectives			x		
l) Others (please specify)					

V) Please provide any other relevant information.

Template (11)

Goal 2	Coordination and Cooperation in the Establishment of International Regime of Navigation				
Target 2.4	Development of RIS in the Sava River Basin				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
a) No					
b) Yes, into national strategy and action plan	x				
c) Yes, into sectoral strategies, plans and programmes	x				
Please provide details below.					
II) Have national measures been established corresponding to the target above?					
a) No					
b) Yes, the same as the target	x				
c) Yes, one or more specific national measures have been established					
Please provide details below.					
The Rulebook on River Information Services was adopted ("Official Gazette of RS", No. 63/15).					
III) Please provide information on current status and trends in relation to the target above.					
There are two RIS base stations installed on Sava river (in Sremska Mitrovica and Kuzmin) as well as one IALA beacon in Belgrade. All services are provided in accordance with RIS Directive and Serbian law.					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement			x		
b) Lack of financial resources	x				
c) Lack of human resources	x				
d) Lack of technical resources		x			
e) Lack of economic incentive measures				x	
f) Lack of synergies at national and international levels				x	
g) Lack of cooperation among Parties				x	
h) Lack of appropriate policies and laws				x	
i) Lack of capacities of local communities					x
j) Weak law enforcement capacity		x			

k) Lack of adequate scientific research capacities to support all the objectives			x		
l) Others (please specify)					
V) Please provide any other relevant information.					

Chapter III. Legislation review and institutional framework

Template (12)

Information on respective laws, ordinances and other general regulations taken in the Parties to implement the FASRB and its protocols and/or related to the fields covered by the FASRB and its protocols

1.	Field of Water Management	
Law, ordinance and/or other regulation (title)	Published in the official gazette	Authority/ies (ministry/agency/body/organisation) responsible for implementation
Law on Environmental Protection	"Official gazette RS" no. 135/04, 36/09	Ministry of Agriculture and Environmental Protection
Law on Water	"Official gazette RS" no. 30/10	Ministry of Agriculture and Environmental Protection
Decree on the Approval of the Water Master Plan of the Republic of Serbia	"Official gazette RS" no. 11/02	Ministry of Agriculture and Environmental Protection
Decision on the Designation of Water District Boundaries	"Official gazette RS" no. 75/10	Ministry of Agriculture and Environmental Protection
Rulebook on the Designation of Surface Water and Groundwater Bodies	"Official gazette RS"no. 96/10	Ministry of Agriculture and Environmental Protection
Rulebook on Reference Conditions for the Types of Surface Water and Groundwater Bodies	"Official gazette RS" no. 67/11	Ministry of Agriculture and Environmental Protection
Regulation on Limit Values of Priority and Priority Hazardous Substances Polluting Surface Waters, and Deadlines for their Achievement	"Official gazette RS"no. 24/14	Ministry of Agriculture and Environmental Protection
Water Information System, the Data Collection Methodology, Structure, Categories and Levels, and the Content of Information Made Available to the Public	"Official gazette RS" no. 54/11	Ministry of Agriculture and Environmental Protection
Rulebook on the Designation of Sub-Basin Boundaries	"Official gazette RS"no. 54/11	Ministry of Agriculture and Environmental Protection
Rulebook on Surface Water Ecological and Chemical Parameters, and Groundwater parameters of Quantitative and	"Official gazette RS"no. 74/11	Ministry of Agriculture and Environmental Protection

Chemical Status		
Rulebook on the Establishment of a Methodology for the Preparation of a Preliminary Flood Risk Assessment	Official gazette RS"no. 01/12	Ministry of Agriculture and Environmental Protection
Regulation on the Establishment of the General Flood Defence Plan for the period 2012-2018	"Official gazette RS"no. 23/12	Ministry of Agriculture and Environmental Protection
Law on Environmental Impact Assessment	„Official gazette of RS“ no. 135/04, 36/09	Ministry of Agriculture and Environmental Protection
Low on strategic environmental impact assessment	"Official gazette RS"no.135/04, 88/10	Ministry of Agriculture and Environmental Protection
IPPC-Integrated Pollution Prevention and Control	"Official gazette RS"no.135/04	Ministry of Agriculture and Environmental Protection
Rulebook on the list of dangerous substances and their quantities on the used for definition of obligation to create Major Accident Prevention Policy, Safety Report and Emergency Plan was created	„Official gazette of RS“, No. 41/10	Ministry of Agriculture and Environmental Protection
Rulebook on contents of Major Accident Prevention Policy and contents and methodology of creation of Safety Report and Emergency Plan	„Official gazette of RS“, No. 41/10	Ministry of Agriculture and Environmental Protection
Rulebook on contents of notification about new seveso installations and establishments, existing seveso installations and establishments, about permanent termination of seveso installations and establishments.	„Official gazette of RS“, No. 41/10	Ministry of Agriculture and Environmental Protection
Law on meteorological and hydrological activities	„Official gazette of RS“, No. 88/10	Republic Hydrometeorological Service of Serbia
Regulation on Amendments on the Regulation on limit values for emission of polluting substances into water and deadlines for their achievement	„Official gazette of Republic of Serbia“, no. 1/2016	Ministry of Agriculture and Environmental Protection
Please indicate eventual initiated activities on adoption any new relevant laws and regulations of relevance for water management issues in connection with implementation of the FASRB.		
Draft Amendments to the Law on Water was prepared and public consultations and cross-sectoral		

harmonization on the have been completed. Due to the fact that Government is working on technical capacity, after establishment of the new Government, procedure will be repeated and we expect that Government will forward the Draft Law to the National Assembly in the third quarter of 2016. The Amendments to the Law give legal basis for further transposition of certain provisions of GW Directive and EQS Directive regarding introduction of other matrices into surface water monitoring, providing prescription of long-term trend analyses and establishment of watch list, as well as provisions regarding the content of water management plan and program of measures. Draft Amendments to the Water Law also introduces new provisions related to UWWTD: definitions of agglomeration and sludge, designation of sensitive areas and obligation related to sludge management. Amendments to the Water Law will also provide legal basis for full transposition of DWD and BD. As a contribution to the measures of emission control in the river basin, amendments to the Regulation on ELVs were adopted in December 2015 prescribing ELVs for some additional polluting processes, and rulebook that will further regulate the methodology for sampling and analyses of waste waters and facilitates collection of emissions data, thus supplementing Regulation on ELVs is awaiting to be published.

The Rulebook on manner and conditions of measurement of quantity and quality testing of waste water and the content of the report on the conducted measurements is adopted by the Minister of agriculture and environmental protection and currently waiting to be published. Rulebook will further regulate the methodology for sampling and analyses of waste waters and facilitates collection of emissions data, thus supplementing Regulation on ELVs.

2. Field of Navigation		
Law, ordinance and/or other regulation (title)	Published in the official gazette	Authority/ies (ministry/agency/body/organisation) responsible for implementation
I) The Law on Amendments to the Law on navigation and ports on inland waters	„Official Gazette of RS“ No. 73/10,121/12 and 18/15	
II) The Merchant Shipping Law	„Official Gazette of RS“ No. 73/10,121/12 and 18/15	
III) The Regulation on the conditions for navigation and rules of navigation on inland waterways	„Official Gazette of RS“ No. 96/14	
IV) The Regulation of the River Information Services (RIS) kind and the beginning of their mandatory application	"Official Gazette of RS", No. 63/13	
V) The Rulebook on technical maintenance of international and interstate waterways	"Official Gazette of RS", No. 93/15	
VI) The Rulebook on river information services	"Official Gazette of RS", No. 63/15	
VII) The Rulebook on the minimum number of crew members for the safe navigation that must have vessels and other merchant ships	"Official Gazette of RS", no. 28/15 and 99/15	
VIII) The Rulebook on the technical rules for statutory certification of vessels of inland navigation (2015);	"Official Gazette of RS", No. 30/15	

IX) The Rulebook on program and training method of professional examination for obtaining the qualification of the crew member of mercant ships	"Official Gazette of RS", No. 59/13 and 28/15	
X) The Rulebook on qualifications, conditions for obtaining the qualifications and certificate of competency of the crew members of mercant ships	"Official Gazette of RS", No. 64/12 and 99/15	
XI) The Rulebook on the manner and conditions for provision of pilotage, conditions, program mode, and the cost of taking the professional exam for locman and form locman legitimacy	"Official Gazette of RS", No. 21/15	
XII) The Rulebook on the method of the navigation accidents tests of the vessels	"Official Gazette of RS", no. 113 /13, 52/15	
XIII) The Rulebook on waterways, ports and harbors where is the pilotage compulsory for the certain types and size of vessels	"RS Official Gazette", No. 2/13	
Please indicate eventual initiated activities on adoption any new relevant laws and regulations of relevance for navigation issues in connection with implementation of the FASRB.		

Template (13)

International agreements related to the Sava River Basin water management and/or navigation issues in the Parties to the FASRB - information on existence, conclusion, amendment or withdrawal of bilateral and multilateral agreements and treaties being relevant to the implementation of FASRB and its protocols

Multilateral Conventions/Treaties/Agreements					
NO	Title of Convention/Treaty/Agreement	In force (yes/no)	Signed (date)	Ratified (date)	Withdrawal (date)
	Protocol on Combined Transport on Inland Waterways to the European Agreement on Important International Combined Transport Lines and Related Installations (AGTC) from 1991	yes		"Official Gazette of RS - International Treaties", No. 38/09	
Note: this table should be filled only if the current state and data differ from the enclosed Review of Signatories & Parties of the multilateral treaties (Background Document 3).					

Bilateral Agreements					
NO	Title of Agreement	In force (yes/no)	Signed (date)	Ratified (date)	Termination (date)
Note: this table should be filled only if the current state and data differ from the enclosed Review of Signatories & Parties of the multilateral treaties (Background Document 3).					

Template (14)

Institutional framework related to implementation of the FASRB: Organization (authority or body) officially nominated for implementation of the FASRB (under Article 6 of the FASRB) and its protocols²	
Full name and address of the institution	Ministry of Agriculture and Environmental Protection , Directorate for Water, Nemanjina 22-26, Beograd
Mailing address	Bulevar umetnosti 2a, 11070 Beograd, Srbija
Telephone	+ 381112013360
Fax	+ 381113115370
E-mail	rdvode@minpolj.gov.rs
Contact Officer or Focal Point (if appointed)	
Full name and address of the institution	Ministry of Agriculture and Environmental Protection, Directorate for Water
Name and title of contact officer	Dragana Milovanović
Mailing address	Bulevar umetnosti 2a, 11070 Beograd, Srbija
Telephone	+ 381112134903
Fax	+ 381112134903
E-mail	dragana.milovanovic@minpolj.gov.rs
Institutional framework related to implementation of the FASRB: Organization (authority or body) officially nominated for implementation of the FASRB (under Article 6 of the FASRB)³	
Full name and address of the institution	Ministry of Agriculture and Environmental Protection Section for Water Protection
Mailing address	1 Omladinskih brigada Str., 11070 Novi Beograd
Telephone	+381113131357
Fax	+ 381113131394
E-mail	kabinet@merz.gov.rs
Contact Officer or Focal Point (if appointed)	
Full name and address of the institution	Ministry of Agriculture and Environmental Protection
Name and title of contact officer	Dužanka Stanojević
Mailing address	27a Ruže Jovanovića Str., 11000 Beograd

² Each organization or body officially nominated for implementation of the FASRB, should fill in the requested information.

³ Each organization or body officially nominated for implementation of the FASRB, should fill in the requested information.

Telephone	+381 11 71 55 201
Fax	+381 11 28 60 204
E-mail	dusanka.stanojevic@merz.gov.rs
Institutional framework related to implementation of the FASRB: Organization (authority or body) officially nominated for implementation of the FASRB (under Article 6 of the FASRB)⁴	
Full name and address of the institution	Ministry of Construction, Transport and Infrastructure
Mailing address	Nemanjina 22-26, 11000 Belgrade
Telephone	(+38111) 362-1698
Fax	(+381 11) 361-7486
E-mail	<u>kabinet@mgsi.gov.rs</u>
Contact Officer or Focal Point (if appointed)	
Full name and address of the institution	Ministry of Construction, Transport and Infrastructure Sector for Waterborne Transport and Safety of Navigation
Name and title of contact officer	Leposava Sojic, assistant minister
Mailing address	Nemanjina 22-26, 11000 Belgrade
Telephone	(+38111) 362-1698
Fax	(+381 11) 3617-486
E-mail	<i>leposava.sojic@mgsi.gov.rs</i>
Institutional framework related to implementation of the FASRB: Organization (authority or body) officially nominated for implementation of the FASRB (under Article 6 of the FASRB)⁵	
Full name and address of the institution	Directorate for Inland Waterways
Mailing address	Francuska 9, 11000 Beograd
Telephone	+381 11 302 98 01
Fax	+381 11 302 98 08
E-mail	
Contact Officer or Focal Point (if appointed)	
Full name and address of the institution	Directorate for Inland Waterways
Name and title of contact	Ljubiša Mihajlović, Acting Director

⁴ Each organization or body officially nominated for implementation of the FASRB, should fill in the requested information.

⁵ Each organization or body officially nominated for implementation of the FASRB, should fill in the requested information.

officer	
Mailing address	Francuska 9, 11000 Beograd
Telephone	+381 11 302 98 01
Fax	+381 11 302 98 08
E-mail	<u>ljimihajlovic@plovput.rs</u>
Institutional framework related to implementation of the FASRB: Organization (authority or body) officially nominated for implementation of the FASRB (under Article 6 of the FASRB)⁶	
Full name and address of the institution	<i>Republic Hydrometeorological Service of Serbia</i>
Mailing address	Kneza Višeslava 66, 11000 Beograd
Telephone	+ 381 11 3050 923
Fax	+ 381 11 3050 847
E-mail	office@hidmet.gov.rs
Contact Officer or Focal Point (if appointed)	
Full name and address of the institution	<i>Republic Hydrometeorological Service of Serbia</i>
Name and title of contact officer	Samir Čatović
Mailing address	Kneza Višeslava 66, 11000 Beograd
Telephone	+ 381 11 3050 841
Fax	+ 381 11 3050 821
E-mail	samir.catovic@hidmet.gov.rs
Institutional framework related to implementation of the FASRB: Organization (authority or body) officially nominated for implementation of the FASRB (under Article 6 of the FASRB)⁷	
Full name and address of the institution	<i>Republic Geodetic Authority</i>
Mailing address	
Telephone	
Fax	
E-mail	
Contact Officer or Focal Point (if appointed)	

⁶ Each organization or body officially nominated for implementation of the FASRB, should fill in the requested information.

⁷ Each organization or body officially nominated for implementation of the FASRB, should fill in the requested information.

Full name and address of the institution	
Name and title of contact officer	
Mailing address	
Telephone	
Fax	
E-mail	

Template (15)

Institutional framework related to implementation of the Protocol on Flood Protection to the FASRB: Competent authority/authorities designated for implementation of the Protocol on Flood Protection to the FASRB (under Article 13 paragraph 1 of the Protocol)	
Full name and address of the institution/institutions	<i>Ministry of Agriculture and Environmental Protection , Directorate for Water, Nemanjina 22-26, Beograd</i>
Mailing address/addresses	Bulevar umetnosti 2a, 11070 Beograd, Srbija
Telephone/telephones	+ 381112013360
Fax/faxes	+ 381113115370
E-mail/e-mails	rdvode@minpolj.gov.rs
Nominated authority (among designated authorities from above, if more than one) for official communication in implementation of the Protocol on Flood Protection to the FASRB and its contact person (under Article 13 paragraph 2 of the Protocol)	
Full name and address of the institution	<i>Ministry of Agriculture and Environmental Protection , Directorate for Water, Nemanjina 22-26, Beograd</i>
Name and title of contact person	Radovanka Pavlović, Head of Department for Group for protection against harmful effects of water
Mailing address	Bulevar umetnosti 2a, 11070 Beograd, Srbija
Telephone	+ 381112013350
Fax	
E-mail	radovanka.pavlovic@minpolj.gov.rs

Chapter IV. Any other issues of importance for the implementation of the FASRB and its protocols

Please provide any relevant information.

Implementation of FASRB has an influence in water management, especially during preparation of national strategic documents. Implementation of FASRB supported activities of Republic of Serbia in the process of EU accession. Also, those activities supported Republic of Serbia in the Drina river basin processes, especially on preparation of projects related water management.

Implementation of FARSB has an influence in navigation issues through harmonization and adjustment of navigation rules - common access in passing the general and national regulations.

Chapter V. Conclusions: Progress towards the Implementation of the FASRB and its protocols

Template (16)

Key information or findings of implementation of FASRB at national level
I) Has implementation of the FASRB and its protocols had any impact on improving water management issues and navigation in your country?
Please provide details below.
Implementation of FASRB influenced improvement in the field of water management and navigation.
II) Which of the objectives and goals of the FASRB and its protocols are being achieved?
Please provide your perspective and view below.
There is no final results on goals achivement.
III) Please provide an analysis of lessons learned regarding implementation, highlightning examples of actions taken.
Implementation of FASRB suported activities of Republic of Serbia in the process of EU accession. Also, those activities supported Republic of Serbia in the Drina river basin processes, especially on preparation of projects related water management. Ministries established Coordination group for the support of implementation of FASRB that support work of Member and Deputy Member of Sava Commission and members of Expert Groups. Members of this group are also representatives of Public Water Management Companies, Serbian Environmental Protection Agency, Institute for the Development of the Water Resources "Jaroslav Cerni", Hydrometeorological Service of Serbia, Republic Geodetic Authority. It helped in fulfillment of obligations, and conection of national activities in respectable ministries and institutions.
IV) Please provide information on difficulties and obstacles in implementation of the FASRB and its protocols.
Human and financial capacity are not adequate for activities. Legislation is not yet fully harmonized with Eu acquis.
V) Please provide information on future priorities and capacity-building need for further succesful implementation of the FASRB and its protocols.
It is necessary to continue with harmonize of legislation and to provide adequate economic instruments for realization of activities. Also, capacity building is our priority.
VI) Please provide any suggestions of actions that need to be taken at the regional level to further enhance implementation of the FASRB and its protocols.
It is necessary to establish same level of liability for water management issues, (water use, water protection and protection from water), as for navigation issues.