

Cover Page

**First Country Report on  
Implementation of the Framework  
Agreement on the Sava River Basin**

**Country: Serbia**

**Date: 24. 02. 2009.**

# Executive Summary

## Template (1)

(a) Overall status and trends in implementation of the FASRB on national level
Please provide your perspective and view below.
From the establishment of Sava Commission Ministries and other institutions and organizations responsible for the issues covered by FASRB participate in activities of Commission and Expert Groups. These activities become integral part of activities of those subjects.
(b) Key actions taken in support of the FASRB’s objectives in its two basic fields – water management and navigation
Please provide your perspective and view below.
Ministries established Coordination group for the support of implementation of FASRB that support work of Member and Deputy Member of Sava Commission and members of Expert Groups.
(c) Areas where national implementation has been most effective and/or most lacking
Please provide your perspective and view below.
(d) Major obstacles encountered in implementation
Please provide your perspective and view below.
Major obstacle for better implementation is that there is no decision of Government for nominated organizations (authorities or bodies) competent for implementation of FASRB.
(e) Future priorities and Policy Recommendations
Please provide your perspective and view below.
It is necessary to establish same level of liability for water management issues as for navigation issues.
(f) Any other issues of importance not included in a) – e)
Please provide your perspective and view below.

## Information concerning the reporting Party and preparation of the Country Report

### Template (2)

Contracting Party	Serbia
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<b>SUBMISSION</b>	
Signature of officer responsible for submitting the Country Report	
Date of submission	
Please provide information on the preparation of this Report, including the information on stakeholders involved and material used as a basis for the Report.	
Country report was prepared by ministries responsible for issues covered by FASRB: <i>Ministry of Agriculture, Forestry and Water Management, Directorate for Water; Ministry of Environment and Spatial Planning and Ministry for Infrastructure.</i>	
Materials used as a basis for the report are: current laws, by laws and strategies, official annual plans and reports.	

## Chapter I. Status of Water Management issues

### Template (3)

<b>Goal 1</b>	<b>Coordination and Cooperation in the Establishment of Sustainable Water Management</b>				
<b>Target 1.1</b>	Development of the Sava River Basin Management Plan (Article 12 of the FASRB)				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
a) No					x
b) Yes, into national strategy and action plan					
c) Yes, into sectoral strategies, plans and programmes					
Please provide details below.					
New Law on Water that transpose the Water Framework Directive in national legislation is still not adopted.					
Existing strategy of water sector – Water Master Plan is adopted in 2002, and therefore it was not possible to incorporate it in national strategy and plans					
II) Have national measures been established corresponding to the target above?					
a) No					x
b) Yes, the same as the target above					
c) Yes, one or more specific national measures have been established					
Please provide details below.					
New Law on Water that transpose the Water Framework Directive in national legislation is still not adopted. Existing strategy of water sector is adopted in 2002, and therefore it was not possible to incorporate it in national strategy and plans.					
Government adopted National Programme of Environment Protection in 2006, but this document is still not adopted by Parliament.					
III) Please provide information on current status and trends in relation to the target above.					
New Law on Water is in final stage of preparation.					
It will provide all necessary conditions for the implementation Sava River Basin Management Plan.					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement		x			
b) Lack of financial resources		x			
c) Lack of human resources		x			
d) Lack of technical resources		x			
e) Lack of economic incentive measures	x				

f) Lack of synergies at national and international levels		x			
g) Lack of cooperation among Parties		x			
h) Lack of appropriate policies and laws			x		
i) Lack of capacities of local communities			x		
j) Weak law enforcement capacity		x			
k) Lack of adequate scientific research capacities to support all the objectives		x			
l) Others (please specify)					

V) Please provide any other relevant information.

## Template (4)

<b>Goal 1</b>	<b>Coordination and Cooperation in the Establishment of Sustainable Water Management</b>				
<b>Target 1.2</b>	Establishment of a coordinated or joint system of measures, activities, warnings and alarms in the Sava River Basin for extraordinary impacts on the water regime, caused by pollution (Article 13, Paragraph 1 of the FASRB)				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
a) No					
b) Yes, into national strategy and action plan					
c) Yes, into sectoral strategies, plans and programmes					x
Please provide details below.					
There is no responsible institution for coordination of those activities, but Ministries within their responsibilities are fulfilling their obligations.					
II) Have national measures been established corresponding to the target above?					
a) No					
b) Yes, the same as the target above					
c) Yes, one or more specific national measures have been established					x
Please provide details below.					
There are no adopted national measures, but Ministries within their responsibilities are fulfilling their obligations.					
III) Please provide information on current status and trends in relation to the target above.					
Protocol that regulate impacts on the water regime, caused by pollution is still not prepared. It is necessary to nominate responsible institutions for implementation of FASRB that will ensure coordination and realization of those activities. Our experts are actively involved in preparation of this protocol.					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement				x	
b) Lack of financial resources			x		
c) Lack of human resources		x			
d) Lack of technical resources		x			
e) Lack of economic incentive measures			x		
f) Lack of synergies at national and international levels				x	
g) Lack of cooperation among Parties				x	
h) Lack of appropriate policies and laws			x		

i) Lack of capacities of local communities			x		
j) Weak law enforcement capacity			x		
k) Lack of adequate scientific research capacities to support all the objectives		x			
l) Others (please specify)					

V) Please provide any other relevant information.

## Template (5)

<b>Goal 1</b>	<b>Coordination and Cooperation in the Establishment of Sustainable Water Management</b>				
<b>Target 1.3</b>	Establishment of a coordinated or joint system of measures, activities, warnings and alarms in the Sava River Basin for extraordinary impacts on the water regime, such as flood (natural or artificially induced), ice, drought and water shortage (Article 13, Paragraph 1 of the FASRB)				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
b) No					
c) Yes, into national strategy and action plan					
d) Yes, into sectoral strategies, plans and programmes					x
Please provide details below.					
There is no responsible institution for coordination of those activities, but Ministries within their responsibilities are fulfilling their obligations.					
II) Have national measures been established corresponding to the target above?					
a) No					
b) Yes, the same as the target above					
c) Yes, one or more specific national measures have been established					x
Please provide details below.					
There are no adopted national measures, but Ministries within their responsibilities are fulfilling their obligations.					
III) Please provide information on current status and trends in relation to the target above.					
Protocol that regulate impacts on the water regime, such as flood is still not prepared. It is necessary to nominate responsible institutions for implementation of FASRB that will ensure coordination and realization of those activities. Our experts are actively involved in preparation of this protocol.					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement			x		
b) Lack of financial resources		x			
c) Lack of human resources		x			
d) Lack of technical resources			x		
e) Lack of economic incentive measures			x		
f) Lack of synergies at national and international levels			x		
g) Lack of cooperation among Parties		x			

h) Lack of appropriate policies and laws			x		
i) Lack of capacities of local communities			x		
j) Weak law enforcement capacity			x		
k) Lack of adequate scientific research capacities to support all the objectives		x			
l) Others (please specify)					

V) Please provide any other relevant information.

## Template (6)

<b>Goal 1</b>	<b>Coordination and Cooperation in the Establishment of Sustainable Water Management</b>				
<b>Target 1.4</b>	Establishment of an integrated information system for the Sava River Basin				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
a) No					
b) Yes, into national strategy and action plan					
c) Yes, into sectoral strategies, plans and programmes					x
Please provide details below.					
There is no responsible institution for coordination of those activities, but Ministries within their responsibilities are fulfilling their obligations.					
II) Have national measures been established corresponding to the target above?					
a) No					
b) Yes, the same as the target above					
c) Yes, one or more specific national measures have been established					x
Please provide details below.					
There are no adopted national measures, but Ministries within their responsibilities are fulfilling their obligations.					
III) Please provide information on current status and trends in relation to the target above.					
It is necessary to nominate responsible institutions for implementation of FASRB that will ensure coordination and realization of those activities.					
Project Preparation of Water Management Information System has been finished in January 2009. WMIS is now in implementation phase.					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement			x		
b) Lack of financial resources		x			
c) Lack of human resources		x			
d) Lack of technical resources		x			
e) Lack of economic incentive measures			x		
f) Lack of synergies at national and international levels			x		
g) Lack of cooperation among Parties			x		
h) Lack of appropriate policies and laws			x		

i) Lack of capacities of local communities		x			
j) Weak law enforcement capacity			x		
k) Lack of adequate scientific research capacities to support all the objectives		x			
l) Others (please specify)					
V) Please provide any other relevant information.					
<p>Project of Water Management Information System has been finished at 9th January 2009. We are now in the process of it`s implementation. It will help us for establishment of Information System for Sava River Basin.</p>					

## Chapter II. Status of Navigation issues

### Template (7)

<b>Goal 2</b>	<b>Coordination and Cooperation in the Establishment of International Regime of Navigation</b>				
<b>Target 2.1</b>	Unification of the basic rules regarding navigation, technical requirements and crew members (Article 10, Paragraphs 1 and 3 of the FASRB; Articles 2, 3 and 8 of the Protocol on the Navigation Regime to the FASRB)				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
a) No					
b) Yes, into national strategy and action plan					<b>X</b>
c) Yes, into sectoral strategies, plans and programmes					
Please provide details below.					
II) Have national measures been established corresponding to the target above?					
a) No					
b) Yes, the same as the target above					
c) Yes, one or more specific national measures have been established					<b>X</b>
Please provide details below.					
III) Please provide information on current status and trends in relation to the target above. <i>(Please include information on implementation of the Sava Commission Decisions Nr. 30/07, 32/07 and 33/07)</i>					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement				<b>X</b>	
b) Lack of financial resources	<b>X</b>				
c) Lack of human resources	<b>X</b>				
d) Lack of technical resources	<b>X</b>				
e) Lack of economic incentive measures				<b>X</b>	
f) Lack of synergies at national and international levels				<b>X</b>	
g) Lack of cooperation among Parties				<b>X</b>	

h) Lack of appropriate policies and laws				<b>x</b>	
i) Lack of capacities of local communities			<b>x</b>		
j) Weak law enforcement capacity	<b>x</b>				
k) Lack of adequate scientific research capacities to support all the objectives		<b>x</b>			
l) Others (please specify)					

V) Please provide any other relevant information.

## Template (8)

<b>Goal 2</b>	<b>Coordination and Cooperation in the Establishment of International Regime of Navigation</b>				
<b>Target 2.2</b>	Establishment, maintenance and improvement of the uniform waterway marking system (Article 10, Paragraph 4 of the FASRB; Article 9 of the Protocol on the Navigation Regime to the FASRB)				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
a) No					
b) Yes, into national strategy and action plan					
c) Yes, into sectoral strategies, plans and programmes	X				
Please provide details below.					
Marking of the Sava river fairway has been added into all plans and programmes of the Directorate for Inland Waterways - Plovput.					
II) Have national measures been established corresponding to the target above?					
a) No					
b) Yes, the same as the target					
c) Yes, one or more specific national measures have been established	X				
Please provide details below.					
The existing fairway marking has been established from km 0 – km 150. Expected finalisation for the whole length of the fairway in Serbia: end of 2009					
III) Please provide information on current status and trends in relation to the target above.					
<i>(Please include information on implementation of the Sava Commission Decisions Nr. 29/07, 31/07 and 34/08)</i>					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement				X	
b) Lack of financial resources	X				
c) Lack of human resources		X			
d) Lack of technical resources		X			
e) Lack of economic incentive measures	X				
f) Lack of synergies at national and international levels				X	
g) Lack of cooperation among Parties		X			
h) Lack of appropriate policies and laws				X	

i) Lack of capacities of local communities				X	
j) Weak law enforcement capacity			X		
k) Lack of adequate scientific research capacities to support all the objectives					X
l) Others (please specify)					

V) Please provide any other relevant information.

## Template (9)

Goal 2	Coordination and Cooperation in the Establishment of International Regime of Navigation				
<b>Target 2.3</b>	Undertaking measures to maintain the waterways within territories of the Parties in navigable condition, and undertaking measures to improve the conditions of navigation and not to prevent or obstruct navigation – Rehabilitation and development of the Sava River Waterway (Article 10, Paragraph 4 of the FASRB)				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
a) No					
b) Yes, into national strategy and action plan	X				
c) Yes, into sectoral strategies, plans and programmes					
Please provide details below.					
National strategic transport policy (strategy) took into considerable account the importance of the rehabilitation of the navigation on the Sava river.					
II) Have national measures been established corresponding to the target above?					
a) No					
b) Yes, the same as the target					
c) Yes, one or more specific national measures have been established	X				
Please provide details below.					
Annual Hydrographic measurements of the riverbed of the Sava river has been performed (and are foreseen for the future), as well as establishment of 150 km of marking system for safe navigation.					
III) Please provide information on current status and trends in relation to the target above.					
<i>(Please include information on implementation of the Sava Commission Decisions Nr. 26/06 and 19/08 and national projects and plans regarding this target)</i>					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement			X		
b) Lack of financial resources		X			
c) Lack of human resources		X			
d) Lack of technical resources		X			
e) Lack of economic incentive measures		X			
f) Lack of synergies at national and international levels		X			
g) Lack of cooperation among Parties		X			

h) Lack of appropriate policies and laws		X			
i) Lack of capacities of local communities					X
j) Weak law enforcement capacity				X	
k) Lack of adequate scientific research capacities to support all the objectives			X		
l) Others (please specify)					

V) Please provide any other relevant information.

## Template (10)

<b>Goal 2</b>	<b>Coordination and Cooperation in the Establishment of International Regime of Navigation</b>				
<b>Target 2.4</b>	Development of RIS in the Sava River Basin				
I) Has the target above been incorporated into relevant plans, programmes and strategies?					
a) No					
b) Yes, into national strategy and action plan	X				
c) Yes, into sectoral strategies, plans and programmes					
Please provide details below.					
II) Have national measures been established corresponding to the target above?					
a) No					
b) Yes, the same as the target					
c) Yes, one or more specific national measures have been established	X				
Please provide details below.					
Serbian experts are involved in forming the ad-hoc expert group for RIS in SC. Besides, few test measurements of the signal strength for the AIS base station were taken in vicinity of Belgrade .					
III) Please provide information on current status and trends in relation to the target above.					
<i>Having in mind that development RIS on the Sava river is at the very early stage, table below can not be filled properly at this moment. We don't have validate inputs for most of possible difficulties</i>					
IV) Please use the scale indicated below by marking an "X" to reflect the level of difficulties and obstacles faced by your country in implementing of the target above.					
	Level of difficulties and obstacles				
	High	Medium	Low	Difficulties existed, but have been successfully overcome	Not applicable
a) Limited public participation and stakeholder involvement					
b) Lack of financial resources					
c) Lack of human resources	X				
d) Lack of technical resources		X			
e) Lack of economic incentive measures		X			
f) Lack of synergies at national and international levels					
g) Lack of cooperation among Parties					
h) Lack of appropriate policies and laws					
i) Lack of capacities of local communities					
j) Weak law enforcement capacity					

k) Lack of adequate scientific research capacities to support all the objectives					
l) Others (please specify)					
V) Please provide any other relevant information.					

## Chapter III. Legislation review and institutional framework

### Template (11)

**Information on respective laws, ordinances and other general regulations taken in the Parties to implement the FASRB and/or related to the fields covered by the FASRB**

<b>1.</b>		<b>Field of Water Management</b>	
Law, ordinance and/or other regulation (title)	Published in the official gazette	Authority/ies (ministry/agency/body/organisation) responsible for implementation	
Law on Water	"Official gazette RS"no.46/91	Ministry of Agriculture, Forestry and Water Management	
Decree on the Approval of the Water Master Plan of the Republic of Serbi	"Official gazette RS"no.11/02	Ministry of Agriculture, Forestry and Water Management	
Decree on the Enactment of the 2008-2013 General Flood Defence Plan	"Official gazette RS"no.60/08	Ministry of Agriculture, Forestry and Water Management	
Law on Environment Protection	"Official gazette RS"no.135/04	Ministry of Environment and Spatial Planning	
Low on strategic environmental impact assessment	"Official gazette RS"no.135/04	Ministry of Environment and Spatial Planning	
IPPC-Integrated Pollution Prevention and Control	"Official gazette RS"no.135/04	Ministry of Environment and Spatial Planning	
Please indicate eventual initiated activities on adoption any new relevant laws and regulations of relevance for water management issues in connection with implementation of the FASRB.			
New Draft Water law is in the final stage of preparation in the Ministry of Agriculture, Forestry and water Management.			

<b>2.</b>		<b>Field of Navigation</b>	
Law, ordinance and/or other regulation (title)	Published in the official gazette	Authority/ies (ministry/agency/body/organisation) responsible for implementation	
Please indicate eventual initiated activities on adoption any new relevant laws and regulations of relevance for water management issues in connection with implementation of the FASRB.			

Template (12)

**International agreements related to the Sava River Basin water management and/or navigation issues in the Parties to the FASRB - information on existence, conclusion, amendment or withdrawal of bilateral and multilateral agreements and treaties being relevant to the implementation of FASRB**

<b>Multilateral Conventions/Treaties/Agreements</b>					
NO	Title of Convention/Treaty/Agreement	In force (yes/no)	Signed (date)	Ratified (date)	Withdrawal (date)

Note: this table should be filled only if the current state and data differ from the enclosed Review of Signatories & Parties of the multilateral treaties (Background Document 3).

<b>Bilateral Agreements</b>					
NO	Title of Agreement	In force (yes/no)	Signed (date)	Ratified (date)	Termination (date)

Note: this table should be filled only if the current state and data differ from the enclosed Review of Signatories & Parties of the multilateral treaties (Background Document 3).

**Template (13)**

<b>Institutional framework related to implementation of the FASRB: Organization (authority or body) officially nominated for implementation of the FASRB (under Article 6 of the FASRB)<sup>2</sup></b>	
Full name and address of the institution	
Mailing address	
Telephone	
Fax	
E-mail	
<b>Contact Officer or Focal Point (if appointed)</b>	
Full name and address of the institution	
Name and title of contact officer	
Mailing address	
Telephone	
Fax	
E-mail	
<b>Institutional framework related to implementation of the FASRB: Organization (authority or body) officially nominated for implementation of the FASRB (under Article 6 of the FASRB)<sup>3</sup></b>	
Full name and address of the institution	
Mailing address	
Telephone	
Fax	
E-mail	
<b>Contact Officer or Focal Point (if appointed)</b>	
Full name and address of the institution	
Name and title of contact officer	
Mailing address	

<sup>2</sup> Each organization or body officially nominated for implementation of the FASRB, should fill in the requested information.  
<sup>3</sup> Each organization or body officially nominated for implementation of the FASRB, should fill in the requested information.

Telephone	
Fax	
E-mail	

**Chapter IV. Any other issues of importance for the implementation of the FASRB**

Please provide any relevant information.

## Chapter V. Conclusions: Progress towards the Implementation of the FASRB

### Template (14)

<b>Key information or findings of implementation of FASRB at national level</b>
I) Has implementation of the FASRB had any impact on improving water management issues and navigation in your country?
Please provide details below.
Implementation of FASRB influenced improvement in the field of navigation. Impact on improving water management is in the starting phase.
II) Which of the objectives and goals of the FASRB are being achieved?
Please provide your perspective and view below.
There is no final results on goals achievement.
III) Please provide an analysis of lessons learned regarding implementation, highlighting examples of actions taken.
Ministries established Coordination group for the support of implementation of FASRB that support work of Member and Deputy Member of Sava Commission and members of Expert Groups. Members of this group are also representatives of Public Water Management Companies, Serbian Environmental Protection Agency, Institute for the Development of the Water Resources "Jaroslav Cerni", Hydrometeorological Service of Serbia. It helped in fulfillment of obligations, and connection of national activities in respectable ministries and institutions.
IV) Please provide information on difficulties and obstacles in implementation of the FASRB.
No responsible institutions has been nominated for implementation of FASRB. Nomination of responsible institutions will ensure coordination and realization of activities in implementation of FASRB. Human and financial capacity are not adequate for activities. Legislation is not harmonized with Eu acquis.
V) Please provide information on future priorities and capacity-building need for further successful implementation of the FASRB.
It is necessary to harmonize legislation and to provide adequate economic instruments for realization of activities. Also, capacity building is our priority.
VI) Please provide any suggestions of actions that need to be taken at the regional level to further enhance implementation of the FASRB.
It is necessary to establish same level of liability for water management issues as for navigation issues.